



about the Central Anti-Corruption Bureau



## **CENTRAL ANTI-CORRUPTION BUREAU**

Al. Ujazdowskie 9 00-583 Warszawa www.cba.gov.pl/en antykorupcja@cba.gov.pl

Warsaw 2024

Prepared by: Cabinet of the Head of the CBA

## Dear Ladies and Gentlemen,

Poland is currently facing a lot of threats, which may be dangerous for safety of the State, disrupting for its functioning and hindering for the economic development. One of these threats is corruption. Such phenomenon may take various forms and that is the reason why an effective anti-corruption systemic solutions are of a great importance.

For 18 years now, the officers of the CBA have been taking challenging actions, including counteracting corruption and other activities detrimental to the State's economic interest. What is the present structure of the CBA? What may the Bureau, already reaching the age of majority, be boastful about?

These and other information about the CBA are available in the latest Guidebook.

Enjoy your reading!

Agnieszka Kwiatkowska–Gurdak Head of the Central Anti-Corruption Bureau







# **Central Anti-Corruption Bureau**

**The Central Anti-Corruption Bureau** (CBA) is a special service created to **combat corruption** in public and economic life particulary in public and local government institutions as well as to fight against **activities detrimental to the State's economic interest.** 



CBA conducts its activities under the **Act of 9 June 2006 on the Central Anti-Corruption Bureau** (Journal of Laws of year 2024, item 184 – consolidated text).

#### ACT

#### of 9 June 2006

#### ON THE CENTRAL ANTI-CORRUPTION BUREAU

#### Chapter 1

#### General provisions

#### Art. 1

- The Central Anti-Corruption Bureau, hereinafter referred to as the "CBA", is created
  as a special service to combat corruption in public and economic life, particularly in
  public and local government institutions as well as to fight against activities
  detrimental to the State's economic interests.
- 2. The Central Anti-Corruption Bureau is exclusively entitled to use the name Central Anti-Corruption Bureau and its acronym the "CBA".
- 3a. Within the meaning of the Act, corruption means an act which:
  - involves promising, proposing or giving by any persons, directly or indirectly, of any undue advantage to a person performing a public function for themselves or any other person, in return for acting or omission to act in performing the person's function:
  - involves demanding or accepting by a person performing a public function, directly or indirectly, of any undue advantage for themselves or any other person, or accepting an offer or promise of such advantage in return for acting or omission to act in performing the person's function;
  - 3) is perpetrated in the course of business, covering the accomplishment of the obligations towards the public authority (institution), involving promising, proposing or giving, directly or indirectly, of any undue advantage to a person who manages a unit which does not belong to the public finance sector, or who works for the benefit of this unit in any capacity, for themselves or any other person, in return for acting or omission to act, which breaches their obligations and constitutes a socially detrimental reciprocity;
  - 4) is perpetrated in the course of business, covering the accomplishment of the obligations towards the public authority (institution), involving demanding or accepting, directly or indirectly, of any undue advantage by a person who manages a unit which does not belong to the public finance sector, or who works for the benefit of this unit in any capacity, for themselves or any other person, in return for acting or omission to act, which breaches their obligations and constitutes a socially detrimental reciprocity.
- 3. Within the meaning of the Act, an activity deemed detrimental to the State's economic interests is any conduct, which may result in serious damage, within the meaning of Art. 115 § 7 of the Act of 6 June 1997 The Penal Code (Journal of Laws No. 88, item 553, as amended), to the property of:

## **Head of the CBA**

**The Head of the Central Anti-Corruption Bureau** is a central authority of the government administration supervised by the Prime Minister, acting with the assistance of the CBA, which is an office of the government administration.

The Head of the CBA is appointed for **a term of four years** and is recalled by the Prime Minister following a consultation with the President of the Republic of Poland, the Special Services Committee and the Parliamentary Committee for Special Services.

## The Head of the CBA may be reappointed only once.

Upon the motion of the Head of the CBA, the Prime Minister appoints and recalls the Deputies of the Head of the CBA.

The function of the Head of the CBA or of the Deputy Head of the CBA shall not be combined with another public function.

The Head of the CBA or the Deputy Heads of the CBA shall not remain in an employment relationship with another employer or undertake another remunerative activity outside of the service. Moreover, they shall not be members of a political party or participate in the activities of that party or on its behalf.

## Head of the CBA Agnieszka Kwiatkowska-Gurdak

**Agnieszka Kwiatkowska-Gurdak** has been the Head of the CBA since 5 March 2024. She has been performing duties of the Head of the CBA from 19 December 2023 to 4 March 2024. She graduated from the **law faculty** at the Nicolaus Copernicus University in Toruń. In the years 2004-2015 she has served in **Central Investigation Bureau of Police** (CBŚP). She ended her service in CBŚP with a rank of Lieutenant.



Since 2015, she has served in the Central Anti-Corruption Bureau in operations and investigations unit, taking a managing position in the Regional Office in Bydgoszcz. In 2021, she was decorated with the Bronze Medal of the President of the Republic of Poland for Long Service.

She is married. She is passionate about kynology, sports, travelling, cinema, literature and foreign languages.

# **Deputy Head of the CBA Tomasz Strzelczyk**

**Tomasz Strzelczyk** has performed a function of the Deputy of the Head of the CBA since 30 January 2024. In the years 1992-2015 **he served in the Police**, among others in departments dealing with combating economic and drug-related crimes. He finished his service with a rank of Lieutenant-Colonel as the **Head of the Department in the Central Investigation Bureau.** 



In the years 2015–2020 he was an officer of the Central Anti-Corruption Bureau in the Regional Office of the CBA in Warsaw, where he held the position of the Head of the Operations and Investigations Department, as well as at the Regional Office in Bydgoszcz.

He is married and has two children. He is passionate about ju-jitsu and fishing.

# Deputy Head of the CBA Dariusz Drozdowski

**Dariusz Drozdowski** has performed a function of the Deputy of the Head of the CBA since 15 February 2024. He graduated from the **law faculty** at the Nicolaus Copernicus University in Toruń. He passed the **prosecutor's exam** in 2007 and was entered on the list of **legal advisors** in 2015. He started his professional career at Bank Gospodarstwa Krajowego (Bank of National Economy) and later developed it in other institutions.



In 2007, he joined the Central Anti-Corruption Bureau, where he has served in the CBA's Regional Offices in Gdańsk, Bydgoszcz and Łódź as, among others, the Deputy of the Head.

He is married and has a daughter. He is passionate about sport and ecological gardening.

## Staff of the CBA

As for the day of 31 December 2023, the Bureau has employed **1189 people**, including **998 officers** and **191 civil servants** who are high class professionals in the areas related to the implementation of the tasks of the service.

### **Recruitment in 2023:**



**1,910** submitted applications



**1,179** initiated proceedings



**70** appointed officers



**46** appointed civil servants

**As many as 45 percent** of the CBA's officers and civil servants are women. Most of them serve in HR and Training Bureau, Security Department and Operations and Investigations Department.



## **Structure of the CBA**

## CBA consists of the following units:

Finance Bureau	Human Resources & Training	Logistics Bureau
Law Bureau	IT Bureau	Operational Techniques Department
Analysis Department	Security Department	Operations & Investigations Department
Control Proceedings Department	Cabinet of the Head	12 Regional Offices

## **Regional Offices of the Central Anti-Corruption Bureau**

### **Białystok Regional Office**

ul. Gen. Władysława Andersa 46B, 15-113 Białystok, tel. (22) 437 30 00

### **Gdańsk Regional Office**

ul. Pohulanka 2, 80-807 Gdańsk, tel. (58) 767 31 00

#### **Bydgoszcz Regional Office**

ul. Siedlecka 10, 85-403 Bydgoszcz, tel.(52) 525 10 00

### **Katowice Regional Office**

ul. 1 Maja 123, 40-235 Katowice, tel. (32) 788 32 00

### **Kraków Regional Office**

ul. Fabryczna 18, 31-553 Kraków, tel. (12) 342 33 00

#### **Lublin Regional Office**

ul. Gliniana 7, 20-616 Lublin, tel. (81) 461 34 00

#### Łódź Regional Office

ul. Rzgowska 34/36, 93-172 Łódź, tel. (42) 239 35 00

### Poznań Regional Office

ul. Serdeczna 1, 62-081 Wysogotowo, tel. (61) 668 36 00

#### Rzeszów Regional Office

ul. Wspólna 1, 35-205 Rzeszów, tel. (17) 784 37 00

## Szczecin Regional Office

ul. Żołnierska 4d, 71-210 Szczecin, tel. (91) 831 38 00;

### **Warsaw Regional Office**

ul. Poleczki 3, 02-822 Warszawa, tel. (22) 437 24 00;

#### **Wrocław Regional Office**

ul. Jerzmanowska 4D, 54-519 Wrocław, tel. (22) 437 39 00



## Tasks of the CBA

## The tasks of the CBA comprise:

- identification, prevention and detection of offences laid down in art. 2, paragraph 1, item 1 of the Act on the CBA **venality, bribery, trading influence and misconduct in public office** and prosecution of perpetrators of such offences);
- disclosure and prevention of cases of **non-compliance with the limitation of conducting economic activities** by person performing public functions;
- documenting the grounds for and initiating implementation of the provisions on the reimbursement of unjustly obtained benefits at the expense of the State Treasury or other public legal entities;
- disclosure of cases of non-compliance with certain provisions of law-making procedures and implementation of decisions concerning, above all, privatisation and commercialisation, financial support, awarding public procurement, etc.;
- control of the correctness and truthfulness of asset declarations or statements on conducting economic activities by persons performing public functions;
- conducting analytical activities.

# **Activities performed** by the CBA's officers

Within the scope of the tasks referred to in the Act, the CBA officers perform:



operational activities



control activities



investigative activities



analytical and informative activities

## **Operational activities**

**Operational activities** are performed by the officers of the CBA in order to **detect corruptive crimes or prevent the perpetration of crimes** as well as to obtain and process information relevant to combating corruption in state institutions and local government and also activities detrimental to the State's economic interest.

In case of a justified suspicion of a commission of a crime, the CBA officers perform investigative activities specified by the provisions of the Code of Criminal Procedure, including activities ordered by court and the prosecutor.

## Operational activities in the years 2021-2023:

year	initiated	conducted	closed
2021	163	534	167
2022	385	750	383
2023	377	751	436

## Preparatory proceedings in the years 2021-2023:

year	initiated	conducted	closed
2021	165	584	158
2022	228	694	208
2023	162	643	167

## Key thematic areas of initiated preparatory proceedings in 2023:



## In 2023, 1,137 preventive measures were applied, such as:

- 318 police supervision or superior oficer supervision,
- 286 financial sureties,
- 208 ban on contacting with aggrieved parties,
- 71 temporary detention
- **64** suspension from duties or ban on the practice of the profession,
- 8 ban on staying in certain places,
- 5 ban on performing certain activities or a ban on driving.

## In 2023, during the preparatory proceedings, the following assets were secured:



PLN 338,200,000



EUR 19,200



USD 31,100



GBR 1,000



PLN 429,500,000 the amount of damage to the property of the State Treasury in 2023



the amount of financial benefits disclosed in 2023

# A number of suspects, detainees and charges in the years 2022–2023:

year	suspects	detainees	charges
2022	869	417	3101
2023	634	330	1901



# Control activities

The aim of control activities conducted by the CBA officers is the disclosure of corruption cases in public institutions, fraudulent practices of persons performing public functions and activities detrimental to the State's economic interests.

### Control activities cover:

- disclosure of cases of non-adherence of the law, for example in the scope of issuing economic decisions (among others: privatization, financial support, disposal of state and municipal assets, public procurement), as well as counteracting it,
- verification of the correctness and truthfulness of asset declarations or statements on conducting economic activities by persons performing public actions.

## Control activities performed by the CBA's officers in 2023:



CBA is **the only special service** having a tool in the form of **control of asset declarations** and economic decisions.

Among above-mentioned activities as many as **88 control cases**, **139 analyses and 22 controls** concerned **extortion of EU funds**.

Damage to the property of the State Treasury or exposure to such damage disclosed in the course of control and pre-control analytical-informative activities performed by the control officers:



Controls are conducted on the basis of the annual control plan, approved by the Head of the CBA or – if necessary – on an ad hoc basis.



## Scopes of the controls conducted in 2023, concerning implementations of economic decisions:

Main subject matter of control of decision-making and implementation procedures:	A number of controls:
public procurement	25
financial support	25
disposal of State and municipal assets	5
public funds management	3
granting reliefs	1
tax obligation	1

In the course of **84 proceedings** concerning persons performing public functions, the **information in the asset declarations** was controlled in terms of its correctness and truthfulness (**54**) and compliance with the provisions of the acts on restricting business activity was examined (29). In one case, the control covered both scope simultaneously.

The majority of controls (**54**) on asset declarations in 2023 were conducted towards municipal government officials and persons employed in units subordinate to the municipal government.

## As a result of the ongoing controls in 2023, the following documents were issued:

- 31 notices of justified suspicion of a crime,
- 10 infringement notices and post-control recommendations,
- motions of dismiss from office, termination of employment or mandate expiration,
- 3 notices addressed to the Public Finance Auditor,
- notices of irregularities addressed to other competent authorities,
- request addressed to the regional governor to issue a substitute order to declare expiration of a councillor's mandate.



# Analytical activities

The Central Anti-Corruption Bureau conducts **analytical activities** concerning phenomena taking place in the area of the Bureau's competences.

The results are reported to the Prime Minister, the President of the Republic of Poland, the Sejm and Senat.

## The primary objectives of analytical and informative activities conducted by the CBA officers:

identification of threats detrimental to the State's economic interest,



informing the authorities about the threats in advance,



formulating suggestions for countermeasures.

Moreover, analytical activities **support** operational intelligence, investigative and control activities.

The result of the Bureau's analytical activities in 2023 was the preparation of **135 analytical studies**, including:

- 1 special report,
- 1 problem gazette,
- 45 signal information,
- **76** crime analysis reports.

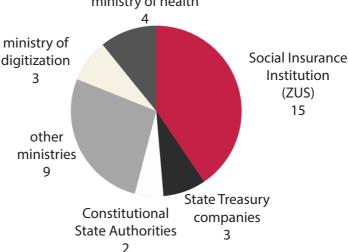
12 analytical reports,

In January 2023, the CBA's contribution to the **State's security report** was also submitted to the Department of Homeland Security of the Chancellery of the Prime Minister.

In 2023, the CBA conducted anti-corruption shield activities against **36 undertakings**. During the year, shield activities targeted **10 new undertakings**, whereas those activities were completed towards **7 undertakings**.

Undertakings targeted by anti-corruption shield in 2023 according to the executing units:

ministry of health



In 2023, the CBA continued coordinated analytical and informative activities concerning the disclosure of irregularities in the process of granting job protection benefits to entrepreneurs from the **Anti-Crisis Shield program** by provincial and district labour offices across Poland (amounting to **PLN 14 billion** granted to approximately **90,000 entities**).

Last year, there was also a focus on examining the correctness of the use by entrepreneurs of subsidies granted by the Polish Development Fund (PFR) under the Financial Shield assistance program. Partially non-refundable subsidies of **PLN 61 billion** were granted to **348,000 entities** (micro, small and medium-sized enterprises).

The findings of the completed 29 pre-control analyses in 2023 constituted the basis for the filing of 18 notices of possible crimes indicating that subsidies of more than PLN 30 million were improperly granted or not used as intended.

On this basis, the relevant prosecuting authorities initiated **9 investigations and 6 inquiries.** 



Because of the current geopolitical and economic situation, the officers of the Bureau performed activities aiming at **typifying potential threats arising from military actions in Ukraine.** A key element of CBA's activities was **to minimize the risk of corruption, economic offences or money laundering**, as well as threats to the State's economic interest, resulting from the military aggression of the Russian Federation.

## As a result of the implemented activities:

- business entities prone to sanctions' violation were identified,
- motions were issued to include certain entities in the so-called sanction lists,
- a number of business entities not conducting business, not employing employees and not disposing a property were identified,
- requests to court have been made to remove the entities from the National Court Register (KRS).

As a result of the CBA's activities, **27 entities and 6 persons** were placed on the sanction list, of which **13 entities and 2 persons** in 2023. Also, **207** so-called 'sleeping partnerships' were identified in respect of which there was a significant risk that they could be used for fraudulent activities. As a result, motions were issued to the courts to dissolve the aforementioned entities and remove them from the KRS without conducting liquidation proceedings. So far, the courts have removed **101 entities, including 95 in 2023.** 

# Preventive activities

Within the scope of its activity, the CBA also conducts **preventive** and educational initiatives. In this regard, it cooperates with other institutions and non-governmental organizations dealing with the subject of corruption.

Preventive activities are carried out through:

- · organizing trainings,
- running an e-learning platform,
- issuing publications,
- conducting educational campaigns.



## **Anti-corruption trainings**

Since 2010, the CBA officers have conducted training courses for employees of government and public administration institutions and companies with State Treasury shareholding.





## 120 trainings

in the form lectures at universities, meetings with youth and workshops



**6,288** people trained

## **CBA** e-learning platform

It is an **open-access**, **free platform with anti-corruption training courses** for all people interested in anti-corruption issues, especially for public officials, entrepreneurs, students and pupils.

Its primary goal is to spread knowledge about corruption and to promote good practices in preventing and combating corruption.

The platform is available on the website: https://szkolenia-antykorupcyjne.edu.pl/



## It contains three training modules:

- 1. Corruption in public administration
- 2. Corruption in business
- 3. Counteracting corruption

The platform is available in **Polish and English** language versions.

Each module is completed with a knowledge test. Once completed, you can generate a certificate confirming the completion of the training.

Until the end of 2023, a total of **417,437 training courses** have been conducted.

# Anti-corruption publications

## The CBA issued 59 publications in Polish and 20 – in English.

## These are, among others:

- handbooks for officials and entrepreneurs,
- post-conference publications,
- · CBA Guidebooks,
- · Anti-corruption bulletins,
- · Corruption Maps,
- specialised handbooks on, for example, crime analysis,
- recommendations on the public procurement proceedings.



The publications are available on the websites: https://cba.gov.pl/en and www.antykorupcja.gov.pl in the form of e-books.

## **CBA** on the Internet



www.cba.gov.pl

**6,000,000** views in 2023



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**15,000** followers



**55,500** followers



## **International cooperation**

The CBA cooperates with **54 countries and 13 international organisations** from all over the world. The cooperation aims **to exchange the best practices, extend the knowledge** on corruption, solutions and instruments applied abroad, as well as to exchange information on current operational and investigative activities conducted by foreign services.

In order to accomplish the tasks of the CBA, the Head of the Central Anti-Corruption Bureau may undertake cooperation with competent authorities and services of other States as well as with international organisations. The undertaking of the cooperation, referred to the Act on the Central Anti-Corruption Bureau, may take place after obtaining consent of the Prime Minister.



# Among the international institutions, with which CBA cooperated in 2023, the most noteworthy are:

## EUROPEAN PARTNERS AGAINST CORRUPTION (EPAC)



At the request of EPAC and STT from Lithuania, within the ongoing eTwinning project a study visit of the delegation of the Prosecutor General's Office of Azerbaijan was organised on 19-20 October 2023, which involved the topic of supporting the reform of the recovery and managing of assets obtained from criminal activities in Azerbaijan. The Deputy of National Prosecutor, a prosecutor from the National Public Prosecutor's Office, as well as experts from the General Inspector of Financial Information (GIFF), National Police Headquarters (KGP) and the Central Anti-Corruption Bureau took part in the visit as the speakers. The Bureau's leadership also participated in the 22nd EPAC/EACN Annual Professional Conference and General Assembly in Dublin.

## UNITED NATIONS CONVENTION AGAINST CORRUPTION (UNCAC)



On 11-15 December 2023 the Deputy of the Head of the CBA, together with representatives of the Bureau, participated in the 10th session of the Conference of the States Parties to the United Nations Convention against Corruption, held in Atlanta. The Deputy of the Head of the CBA took part in the general debate on the Polish experience in the implementation of the UNCAC provisions and pointed out the fundamental directions that the Polish side considers essential for deepening international cooperation to strengthen the implementation of the Convention.

The CBA also cooperated intensively with foreign services, among others with the Baltic States, Ukraine and Moldovia.

An important event in the area of international cooperation organised in 2023 was the high-level regional anti-corruption seminar of the Baltic region. Almost 150 people from Poland, Lithuania, Latvia and Estonia participated in the event.



The Bureau also undertook intensive activities aimed at strengthening cooperation with **The National Anti-Corruption Bureau of Ukraine** (**NABU**), which resulted in signing an agreement in June 2023, under which the Parties pledged to cooperate with each other in the area of combating corruption crime and to support each other in training, the exchange of experience and knowledge, development of methods and technologies, which are necessary for improving the abilities of anti-corruption services of both countries.

Within the framework of strengthening cooperation with countries in the region, the concept of the European Integrity Alliance was developed. It received the approval of the Minister Coordinator of Special Services, and in October 2023, during the meeting between the administration of the CBA and NABU, a declaration was signed to establish the concept of the international cooperation.

In 2023, a total of 114 representatives of the Bureau travelled abroad and participated in 26 business trips, including to the USA, the Netherlands, Ireland, Czech Republic, Germany, Austria, the United Kingdom, Italy, Lithuania and Ukraine.

## **#ABCintegrity Project**

### **#ABCintegrity**

The project involves broad and multi-stage promotion of the idea of integrity. It is based on three principles relating to different stages of human development:

- A promoting the idea of integrity and ethics among the youngest,
- **B** cooperating with the scientific community and organizing anticorruption events for recent college students who are about to begin their careers,
- **C** conducting specialized training for public sector employees and representatives of commercial companies with State Treasury participation.

On 3 November 2023, at the **EPAC/EACN** General Assembly with the participation of nearly two hundred delegates of European anti-corruption institutions, the **#ABCintegrity Project was recognized as the best anti-corruption initiative in 2023.** 



### **CBA Centre in Lucień**

The CBA Training and Conference Centre is located in the village of Lucień, in the administrative district of Gostynin, in the Masovian Voivodeship. On its southern side, it is located on Lake Lucień, while on its western, northern and eastern sides it is directly adjacent to the state forests of the Gostynin Forest District.



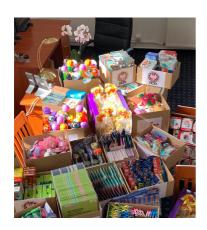
Every year, the Centre provides advanced, specialised and basic trainings for officers and civil servants of the CBA.

## **Charity**

The Central Anti-Corruption Bureau has been involved in charity work for many years and organised various charity actions, such as collecting donations for orphanages and animal shelters, blood donations, cleaning up forests, planting trees and cleaning up memorial sites.

In 2022, after the outbreak of war in Ukraine, CBA's officers and civil servants were actively helping Ukrainians by donating them daily necessities.













## **Sport achievements**

Officers of the Central Anti-Corruption Bureau achieve success in many disciplines at national and international competitions.

The Bureau has football, volleyball and basketball teams.

The shooting club is also actively involved, with members regularly standing on the podium of various competitions.



## **Projects and grants**

The CBA, as of 20 May 2021, began implementation of the project titled "Strengthening the competences of law enforcement agencies and judicial institutions in the area of criminal and strategic analysis, supporting the process of identifying, combating and preventing corruption and economic crime". The project



was funded by the Norwegian Financial Mechanism 2014-2021, with a total value of EUR 545,292.00.

The main objective of the project was to strengthen international cooperation and promote best practices and solutions in the field of criminal and strategic analysis to prevent and combat corruption and economic crime.

#### The project was implemented from 2021 to 2023 and included:

- the establishment of a crime analysis laboratory at the CBA, which was provided with the modern equipment;
- 3 study visits to the headquarters of Europol, WSKtA and NCA;
- 13 specialized training courses conducted by national and foreign speakers (from OLAF, EUROPOL, UN, FBI, etc.).

# **Report corruption**

### By mail:



Al. Ujazdowskie 9 00-583 Warszawa

#### **Free hotline:**



808 808 008

### In person:



at the regional offices

#### E-mail:



sygnal@cba.gov.pl

In 2023, the CBA received **29 305 reports**, of which **963** were related to potential cases of corruption or incidents implying corruption.



23 029 online reports



**4 013** calls



**2 075** written reports



188 in-person reports

## **Contact**

### **Central Anti-Corruption Bureau**

Al. Ujazdowskie 9 00-583 Warszawa

E-mail: bip@cba.gov.pl

Tel.: (22) 437 22 22; fax: (22) 437 22 97

Pass Office and Correspondence Register are located at the entrance from Al. J. Ch. Szucha (open from Monday to Friday from 8.15 a.m. to 4.15 p.m.)

#### **Recruitment:**

tel.: (22) 437 15 19

https://cba.gov.pl/pl/rekrutacja/sluzba-w-cba/4727,Sluzba-w-CBA.html



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